

To

Fred Gerdeman/amppi/rffo@RFFO

Subject

Re DPP comment resolution

Fred,

I can't disagree with Tim on this one Use of the word "final" will be OK

Although RFCA does not give the LRA "review and approval" authority on RLCRs, it is important that we agree with the classification of buildings into class 1, 2 or 3 categories and therefore have an agreed upon procedure for preparing RLCR's

If we don't agree that a RLCR is satisfactory and have to issue a stop work order under RFCA it will really slow work down and none of us wants that

-------Forwarded by Edd Kray/SiteReps/rffo on 02/03/98 06 15 AM ----------------



Fred Gerdeman 02/02/98 11 28 AM

To

Edd Kray/SiteReps/rffo@RFFO, Mark Aguilar@epamail EPA gov, Ann Sieben@RFFO

CC

David Nickless/AMPA/DMTP/rffo@RFFO

Subject Re DPP comment resolution

I agree with what Tim's saying, so if everyone agrees, I'll take out "an approved" and insert "a final" If you want other language, please contact me by Wednesday COB Thanks

----- Forwarded by Fred Gerdeman/amppi/rffo on 02/02/98 11 22 AM --------------



Tım Howell 01/30/98 07 42 AM

To

Fred Gerdeman/amppi/rffo@RFFO

CC

John Whiting@Rffo, Ann Sieben@Rffo, Patrick Ervin@Rffo, Theresa Nash/Amppi/Rffo@Rffo, John Chapin@Rffo, John Rampe/Amppi/Rffo@Rffo, David Nickless/Ampa/Dmtp/Rffo@Rffo, Gary

Schuetz/Ammsd/Dmtp/Rffo@Rffo

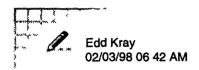
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But for the comment below, your attachement looks okay to me

Bullet 7 says "Decommissioning of buildings classified as Type 1 (uncontaminated) based on an approved reconnaissance level characterization report" (underlined emphases added)

But, bullet 5 says characterization reports are "concured" on not approved This appears to be an internal incongruenty between bullet 5 and bullet 7, such that text in bullet 7 needs changed

Tım



Fred Gerdeman/amppi/rffo@RFFO To

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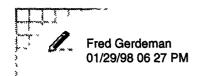
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Fred,

Your language in this memo is consistent with my understanding of our agreements from last weeks

We need to put it together into the DPP and then look at how it folds together in context



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Thanks to everyone for your continuing work on this

DPP comment res 1-29-98 c

DPP COMMENT RESOLUTION WORKING GROUP – Revised 1/29/98

The following "bullet numbers" relate to John Rampe's 12/10/97 fax in response to the 12/5/97 letter from Tarlton and Rehder to Slaten and Rampe This is the status of the issues on the DPP after our discussion at the meeting on 1/29/98 Bolded words were added after the 1/16/98 and underlined changes resulted from the 1/29/98 meeting These changes and input received on bullet 8 on or about 2/2/98 will be incorporated into the DPP for the comment resolution subcommittees final review

Bullet 1. Restructure the D&D process until the track record supports the development of general procedures/RSOPs and appropriate level of detail for documents required for regulator approval From Page 1 of 12/5/97 letter from Tarlton and Rehder to Slaten and Rampe

- 1 Previously agreed
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Section 3 4 6 and 3 4 6 (Add new, last paragraph) The LRA will be notified of the schedule for the readiness evaluation including but not limited to management reviews and environmental readiness evaluations and of the time and location of the initial meeting of the evaluation team designated for each decommissioning project. The LRA may designate an observer a participant for regulatory oversight and to accompany the team and attend its meetings. It is anticipated that the observer participant will be the LRA project lead. A copy of the readiness evaluation team's final report will be made available to the LRA upon request of its designated observer participant.

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Bullet 2. When are RFCA decisions required for decommissioning? (What's regulated under RFCA?)

- 1 Partially resolved by
 - involvement of regulators in Integrated Site Baseline and budget discussions, so they know what is scheduled and can assess prioritization, funding and other issues
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IM/IRA process When a RFCA decision document is required, it will be prepared and approval received before activities are undertaken that

- 1) pose a threat of release of hazardous substances to the environment, and
- 2) relate to the building proper (that is, fixed equipment and structural components as opposed to moveable equipment, containerized chemicals, solutions in tanks, etc.) and excluding follow-on environmental remediation activities, and
- 3) are not otherwise regulated, such as RCRA closure, asbestos and polychlorinated biphenyl removal, underground storage tank closures, etc

Some activities that do not meet all these criteria may be included for information in some decision documents

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Bullet 3. Hazards, threat of release and planning for mothballing buildings

- 1 Partial resolution
 - See item 1 under bullet 2

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The RLCR will be submitted to the LRA prior to "mothballing" or prior to beginning decommissioning. In addition, should whenever DOE chooses to "mothball" a facility for a period (including prior to completion of decommissioning), DOE will submit a hazards analysis of the facility specific conditions for the mothballed period, meet with the LRA to discuss any potential hazards or releases to the environment which might occur during the mothball period, devise actions to mitigate potential releases in collaboration with the LRA and propose adequate monitoring methods to monitor any release. Any modification to work previously approved in a decision document would be processed in accordance with RFCA, Part 10 Changes to Work

Mothball - placing a building in a condition where it is no longer requires actively occupied occupancy Ventilation, heating and air conditioning, and fire detection and protection systems may (would) be turned off Sump pumps to remove groundwater infiltration may be operating

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- **Bullet 4.** Building decommissioning regulatory process (issue is from the first paragraph of Attachment 1, page 3 of the 12/4/97 letter from Tarlton and Rehder to Slaten and Rampe)
 - 1 Status Resolution is the same as for bullet 3 After the language in item 2 in bullet 3 is incorporated into the draft, this concern will be closed Confirmed 1/29/98
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 - Transmit the RMRS characterization protocol (still draft as of 1/15/98) to CDPHE and EPA for review (Previous agreement Regulators said that if the protocol is acceptable, they'll agree to "concurrence" vs "approval" for the decision on what the "Type" classification of a building)
 - RFETS would require the characterization protocol be followed for characterizing all deactivation and decommissioning projects including any where "mothballing" is the objective
 - Revisions to the protocol will be transmitted to the regulators per item 3 under Bullet 1

Status Pat Ervin will transmit a copy of the characterization protocol to CDPHE and EPA for their review, and after comments are received from the regulators are dispositioned will initiate and complete the process needed to

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1/29/91

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Bullet 6 "No further regulatory involvement for Type 1 buildings provided an approved SOP for Asbestos abatement and/or PCB removal is utilized where necessary"

- 1 Status
 - For asbestos, there was agreement that Gerdeman would make the change shown below and find an appropriate place in the DPP to insert the following, "No further regulatory involvement for Type 1 buildings will be required provided an approved SOP for Asbestos abatement and/or PCB removal is utilized where necessary the site follows the requirements of the RFETS asbestos management program"
 - For PCBs, Mark Aguilar said he checked RFCA and with Dan Bench, EPA Region VIII TSCA coordinator, on the regulatory issues of whether to manage PCB cleanups under TSCA or a RFCA decision document EPA's decision is that the cleanup of PCBs that are not contaminated with radioactive materials may be managed under TSCA and do not need a RFCA decision document. This met with the full agreement of the subcommittee, so this issue will be closed after the DPP is modified to include the language in item and the following, "For Type 1 facilities containing PCBs that are not contaminated with radioactive materials, no further regulatory involvement will be required provided the site follows the requirements of the RFETS PCB management procedures."

Bullet 7. Administrative and regulatory actions needed if contamination is found in a Type 1 building

Proposed wording by Ervin and Kray was further revised during the 1/16 meeting will be incorporated into the DPP by Gerdeman 3 4 5 Type 1 Building Decommissioning Decommissioning of buildings classified as Type 1 (uncontaminated) based on an approved reconnaissance level characterization report will not require RFCA decision documents in addition to the DPP and will proceed based on standard plant operating procedures

However, if contamination is discovered during decommissioning of a building classified as Type 1, decommissioning activities in the affected areas will cease until the LRA is notified and the need to reclassify the facility is considered collaboratively

Discovery of minor spots (2) of contamination after the determination that the building is Type 1 will not necessarily result in the need to reclassify a building into the Type 2 classification. If minor contamination can be removed by methods in which there is no threat of release of a hazardous substance to the environment, for example by simply cutting out a section of a panel holding a spot (2) of fixed contaminant, contamination, the building may remain as Type 1. Contamination will be cleaned up and disposed properly using existing radiological or hazardous waste management procedures.

Reclassification as a Type 2 building must be considered in any instance where removal techniques involve a threat of release of a hazardous substance (as determined by the consultative process) to the environment.

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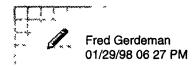
Note It was agreed by representatives of all parties that the intent of the second paragraph is to stop work in the immediate area (including a reasonable buffer area) of suspected contamination by a hazardous substance to ensure that D&D or other activities will not disturb the contaminated area and cause or exacerbate a threat of release RFETS would be allowed to access an area of suspected contamination to collect samples or do other characterization including determination of areal extent for areas that are suspected of being contaminated with hazardous substances (including materials containing regulated radioactive contamination) without having to notify the LRA As soon as the contamination is confirmed, the LRA will be notified

Bullet 8. DOP and IM/IRA contents

- Several changes were agreed to in the proposed DOP and IM/IRA table of contents and the comparison chart prepared by K-H
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DPP comment res 1-29-98 c

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DPP COMMENT RESOLUTION

- ♦ WORKING GROUP
 - Revised 1/26/98

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 - regular (biweekly for now) meetings where regulators and DOE will be informed **early** by K-H of any likely changes related to D&D prioritization and schedules
- 2 Gerdeman will add the following at the end of draft DPP section 1 1 3, "DOPs"

IM/IRA process When a RFCA decision document is required, it will be prepared and approval received before activities are undertaken that

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- 3) are not otherwise regulated, such as RCRA closure, asbestos and polychlorinated biphenyl removal, underground storage tank closures, etc

Some activities that do not meet all these criteria may be included for information in some decision documents

3 Status After the language in item 2 is incorporated into the draft, this concern will be closed

Bullet 3. Hazards, threat of release and planning for mothballing buildings

- 1 Partial resolution
 - See item 1 under bullet 2
- 2 Pat Ervin revised the language as discussed in the 1/16 meeting, and Gerdeman will incorporate it into the draft DPP at 3 4 4

 Add to sec 3 4 4, on RLCR

 The RLCR will be submitted to the LRA prior to "mothballing" o prior to beginning decommissioning In addition, should whenever DOE chooses to "mothball" a facility for a period (including prior to completion of decommissioning), DOE will submit a hazards analysis of the facility specific conditions for the mothballed period, meet with the LRA to discuss any

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Mothball - placing a building in a condition where it is no longer requires actively occupied occupancy Ventilation, heating and air conditioning, and fire detection and protection systems may (would) be turned off Sump pumps to remove groundwater infiltration may be operating

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Bullet 7. Administrative and regulatory actions needed if contamination is found in a Type 1 building

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However, if contamination is discovered during decommissioning of a building classified as Type 1, decommissioning activities in the affected areas will cease until the LRA is notified and the need to reclassify the facility is

considered collaboratively

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Reclassification as a Type 2 building must be considered in any instance where removal techniques involve a threat of release of a hazardous

2 Status After the language in item 1 is incorporated into the draft, this concern will be closed.

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DPP COMMENT RESOLUTION

- WORKING GROUP
 - ♦ Revised 1/22/98

The following "bullet numbers" relate to John Rampe's 12/10/97 fax in response to the 12/5/97 letter from Tarlton and Rehder to Slaten and Rampe This is the status of the issues on the DPP after our discussion at the meeting on 1/16/98

Bullet 1. Restructure the D&D process until the track record supports the development of general procedures/RSOPs and appropriate level of detail for documents required for regulator approval From Page 1 of 12/5/97 letter from Tarlton and Rehder to Slaten and Rampe

- 1 Previously agreed
 - the level of detail for project approval has been arrived at in the B/123 PAM and the B/779 DOP
 - for significant additional information developed and submitted after initial approval of the decision document, the level of detail should be similar to that in the aforementioned documents, and the consultative process will be used for review and approval of the additional information
- 2 Gerdeman will add the following statement to DPP sections 3 4 6 and 3 4 7 and revise Fig 3 4 1, "Regulatory Process Flow for Building Decommissioning" to show the readiness evaluation step after the "Regulatory Approval" step (bolded language was added as agreed on 1/16)

Section 3 4 6 and 3 4 6 (Add new, last paragraph) The LRA will be notified of the schedule for the readiness evaluation including but not limited to management reviews and environmental readiness evaluations and of the time and location of the initial meeting of the evaluation team designated for each decommissioning project. The LRA may designate an observer a participant for regulatory oversight and to accompany the team and attend its meetings. It is anticipated that the observer participant will be the LRA project lead. A copy of the readiness evaluation team's final report will be made available to the LRA upon request of its designated observer participant.

- 3 Decision on notifying regulators of new, relevant procedures was that it does not need to be in the DPP Pat Ervin will finish researching an efficient method to this and will work with CDPHE off-line
- 4 Status After the language in item 2 is incorporated into the draft, this concern will be closed

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Bullet 2. When are RFCA decisions required for decommissioning? (What's regulated under RFCA?)

- 1 Partially resolved by
 - involvement of regulators in Integrated Site Baseline and budget discussions, so they know what is scheduled and can assess prioritization, funding and other issues
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Bullet 8. DOP and IM/IRA contents

1 Several changes were agreed to in the proposed DOP and IM/IRA table of contents and the comparison chart prepared by K-H

2 Status Given the incorporation of the agreed to changes, it appears this issue is close to resolution CDPHE and EPA will review the documents in more detail and discuss their conclusions with the Working Group on 1/28/98

DPP COMMENT RESOLUTION -- WORKING GROUP --

The following "bullet numbers" relate to John Rampe's 12/10/97 fax in response to the 12/5/97 letter from Tarlton and Rehder to Slaten and Rampe These were deemed to be the only remaining "open" issues that needed to be resolved on the DPP at the meeting on 12/11/97

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3 See also draft language for notifying regulators of new, relevant procedures – Pat E

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- involvement of regulators in Integrated Site Baseline and budget discussions, so they know what is scheduled and can assess prioritization, funding and other issues
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- Revisions to the protocol will be transmitted to the regulators per item
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- **Bullet 6** "No further regulatory involvement for Type 1 buildings provided an approved SOP for Asbestos abatement and/or PCB removal is utilized where necessary"
 - 1 RFFO continues to believe "that asbestos and PCB's are adequately addressed outside of RFCA, and that SOP's approved in the RFCA context are not required" (Rampe 12/10/97)
 - 2 Regulators said they would check on the regulatory issues and discuss them with the working group
- **Bullet 7.** Administrative and regulatory actions needed if contamination is found in a Type 1 building
 - 1 See proposed wording by Ervin and Kray

Bullet 8 DOP and IM/IRA contents

1 Review proposed DOP and IM/IRA table of contents

DOP & IM/IRA Table of Contents

Executive Summary

Introduction

include purpose & scope

Building/Cluster Description

A physical description of building area, a brief operational history, including known releases and fires (based, where the information exists, on the historical release record), identification of RCRA units and CERCLA IHSSes, summary of the RLC Report findings

Alternatives Analysis & Selection

Project Approach

Description of project including—a summary of project activities and controls, the relationship of the project to long-term remedial objectives and performance standards, any included RCRA closure activities, any separate environmental management or compliance approvals needed, and a description of the on-going plan for facility characterization

NOTE Prior to proceeding with decommissioning, a management review of the project's infrastructure, procedures and personnel will be completed by DOE, the LRA and the IMC, such review, to verify that the conditions exist to support the activities safely, may result in changes to the project as described in this document

Health and Safety

Include a summary of the health and safety issues

Waste Management

Include a summary of the waste management issues, including those related to disposal

Compliance w/ ARARs

Includes list of applicable laws, orders, regulations, and CWA or CAA permit requirements, Chemical-, Action- and Location Specific and To-Be-Considered Requirements and Considerations, and RFCA building cleanup criteria and standards

Environmental Consequences of the Action

Include description of environmental, socioeconomic and cumulative impacts as a result of the project to, geology and soils, air quality, water quality, human health, plants and animals, historic resources, noise levels and the local economy; mitigation measures; unavoidable adverse effects; short-term uses (2) and long-term productivity (2) and irreversible and irretrievable commitments of resources.

QA/QC

Include a summary of the quality assurance and control assues

Implementation Schedule

Includes schedule from ISB and current plant wife cycle budget.

NOTE. The schedule would be the currently planned schedule but would constitute neither an enforceable commitment nor a basis for selecting a RFCA milestone. Modifications to the schedule would not constitute a modification to the decision document requiring public review and comment or LRA approval. Also, the project budget will be at a level of detail that will not prejudice the site in procuring subcontracts for work to be done on the project.

Project Organization

includes identification of project manager, description of project team personnel, i.e., from what organizations they would come, and a description of how project fits into larger D&D effort

NOTE. This information will be supplied to add clarity to the decision document and to identify reporting relationships and responsibilities. The organizational structure is not an enforceable part of the document and DOE or its contractors may deviate from the organization without penalty and without having to notify or obtain the approval of the LRA in advance.

Comments and Comment Responsiveness Summary

References

RFCA, DPP, any RSOPs that would be used, RLC Report; where document summarize

DPP COMMENT RESOLUTION -- WORKING GROUP --

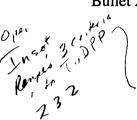
Bullet 1

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Add Environmental Readiness Demonstration and Disposition Readiness Evaluation to Fig 3 4 1, Regulatory Process Flow for Building Decommissioning and a new section 3 4 7 3

- Need to figure out how and when K-H and/or RFFO will do the notification High likelihood of missing notification unless it's identified in the RFFO or K-H project manager's checklist Lessons learned from the reality of 123 need to be considered in this For example, need to decide how we'll notify when DRE/ERE are done in segmented manner like 123
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- 2 Also, regular (biweekly for now) meetings where regulators and DOE will be informed early by K-H of any likely changes related to D&D
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Bullet 3

- Overall issue revolves around the still needed D&D prioritization protocol from K-H and explanation of how priority is/will be set at all levels of the WBS May need letter to K-H requesting it
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 - Still will be issues on project by project basis of when we decide to mothball a building and how and when we let the regulators know Will this be taken care of automatically by requiring the ISB to be changed before vs after the fact?

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DPP COMMENT RESOLUTION -- WORKING GROUP --

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If the idea to allow near automatic shifting funding from landlord to D&D w/o involvement of the BCCB is adopted, what controls are in place to ensure the work is done according to a reviewed, complete PEP vs ad hoc actions by the building?

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- 3 Open issue Whether or not it's an RSOP, likely demand by regulators for commitment from K-H that the protocol will be used universally across the site including contractual requirement for subs and subs of subs to follow it

Bullet 5

Regulators are supposed to get back to us on regulatory issue

2 Found some information on TSCA vs CERCLA specific to 707 Supports doing the work in the buildings under TSCA, soils under RFCA/CERCLA Ples arbestor, lead

Bullet 6] ete under other laws, so well do so when we want

1 See proposed wording by Ervin 4 What's the "lead program" is

Support concept, but significant problem with broadening beyond "threat of release" and other issues

Bullet 7

Review recommendations from Kassen and Shelton due 1/14 Decide on RFETS negotiating stance

Related Open Issues

- What do we do with the FDMP? Covers overall facility disposition process including deactivation and linkage to ER - no other RFETS document does this
 - Would help diffuse charge that RFETS doesn't know overall process or have an overall D&D plan
 - Purpose is mentioned in DPP
 - Have many comments (internal) that would need to be incorporated if use it

issue Galbrook leggs drassing

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- 3 Open issue Whether or not it's an RSOP, likely demand by regulators for commitment from K-H that the protocol will be used universally across the site including contractual requirement for subs and subs of subs to follow it

Bullet 5

1 Regulators are supposed to get back to us on regulatory issue

2 Found some information on TSCA vs CERCLA specific to 707 Supports doing the work in the buildings under TSCA, soils under RFCA/CERCLA

Bullet 6 etc under other laws, so well do so when we want

1 See proposed wording by Ervin 4 What's the 'lead program' is sue Craibrook

1 See proposed wording by Ervin 4 What's the 'lead program' is sue Craibrook Support concept, but significant problem with broadening beyond

"threat of release" and other issues

Bullet 7

Review recommendations from Kassen and Shelton due 1/14 Decide on RFETS negotiating stance

Related Open Issues

- What do we do with the FDMP? Covers overall facility disposition process including deactivation and linkage to ER – no other RFETS document does this
 - Would help diffuse charge that RFETS doesn't know overall process or have an overall D&D plan
 - Purpose is mentioned in DPP
 - Have many comments (internal) that would need to be incorporated if use it

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Need to ensure the agreements reached are put into the DPP or FDMP and other procedures used for D&D Who has responsibility for this? How to ensure it's done – checklist?